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ICS Registry

ROOM NO.

BUILDING

REMARKS:

FROM:

ROOM NO.

BUILDING

EXTENSION

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DIRECTOR OF CENTRAL INTELLIGENCE
Intelligence Producers Council
Washington, D.C. 20505

CmTR 24-5R

IPC 7502/88
12 May 1988

NOTE FOR: DDR&E Task Force

FROM:
C/IPC Staff

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SUBJECT: Requirements System

1. The attached is a refined version of the IPC Staff's proposal for the top level requirements section of a community requirements system. We feel strongly that the current top level requirements should remain as the foundation for any new proposal.

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2. Our proposal focuses on an implementation that is simple and easy, minimizes adverse impact on the Intelligence Community and IC Staff elements, and is consistent with the DDR&E's strategic plan. In addition, it is designed to foster a better understanding of the requirements process. We continue to stress building upon the existing structure and taking advantage of the refinements and adjustments we have made during the past year.

3. If you have any questions on the attached, please feel free to call me or

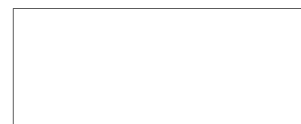
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IPC 7502/88

SUBJECT: Requirements System

Distribution:

1 - [redacted] DDR&E/ICS
1 - [redacted] D/REO
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1 - ICS Registry
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DDI/IPC, [redacted] (12 May 88)

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IPC Staff Proposal for a
National Requirements System

May 1988

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First Principles

- ** We need to implement something simple and easy.
- ** We must minimize adverse impact on consumers, policymakers, and collection committees.
- ** We should identify and implement ways to improve the structure and process for requirements.
- ** We must foster a better understanding of the requirements system.
- ** We must develop an integrated framework for requirements generation and producer/consumer feedback.
- ** We must ensure continued ICS credibility within the Community.

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Objectives

- ** Establish a responsive, integrated national requirements system (for collection, processing, exploitation, and production) that can be understood by policymakers as well as members of the Community.
- ** Develop a national requirements system by drawing upon and improving the existing requirements mechanisms.
- ** Implement the new system with a minimum of disruption to the work of the Intelligence Community.

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Present Systems

** The Intelligence Community has three systems:

- National Intelligence Topics of Current Interest (NITs)
- Foreign Intelligence Requirements, Categories and Priorities (FIRCAP)
- Compendium of Future Intelligence Requirements (COFIR)

** Each of the three national systems has grown up separately and serves a different but related purpose.

- NITs, managed by the Intelligence Producers Council (IPC), represent an authoritative statement of policymakers' needs for the current fiscal year. No priorities are assigned.

Serve as guidance for Intelligence Community production planning and as a basis for measuring production output.

Annual gap survey of analysts based on NITs.

Influence requirements and priorities contained in FIRCAP and COFIR.

SIG(I) approves NITs each year.

See Diagrams 1 & 2.

- FIRCAP, managed by the Foreign Intelligence Priority Committee, is a dynamic statement of intelligence needs and priorities out to five years into the future.

Modified and updated to keep in sync with NITs and NIT gaps.

Provides prioritization for NIT subtopics and serves as a basis for organizing and arranging COFIR.

Can reflect emerging policy concerns on an ad hoc basis.

- COFIR, managed by IPC, focuses on future requirements -- 10 to 15 years ahead; designed to assist in collection strategies, systems planning, and resource allocations.

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Present Systems (Con't)

Draws upon FIRCAP, NITs and NIT gaps as appropriate.

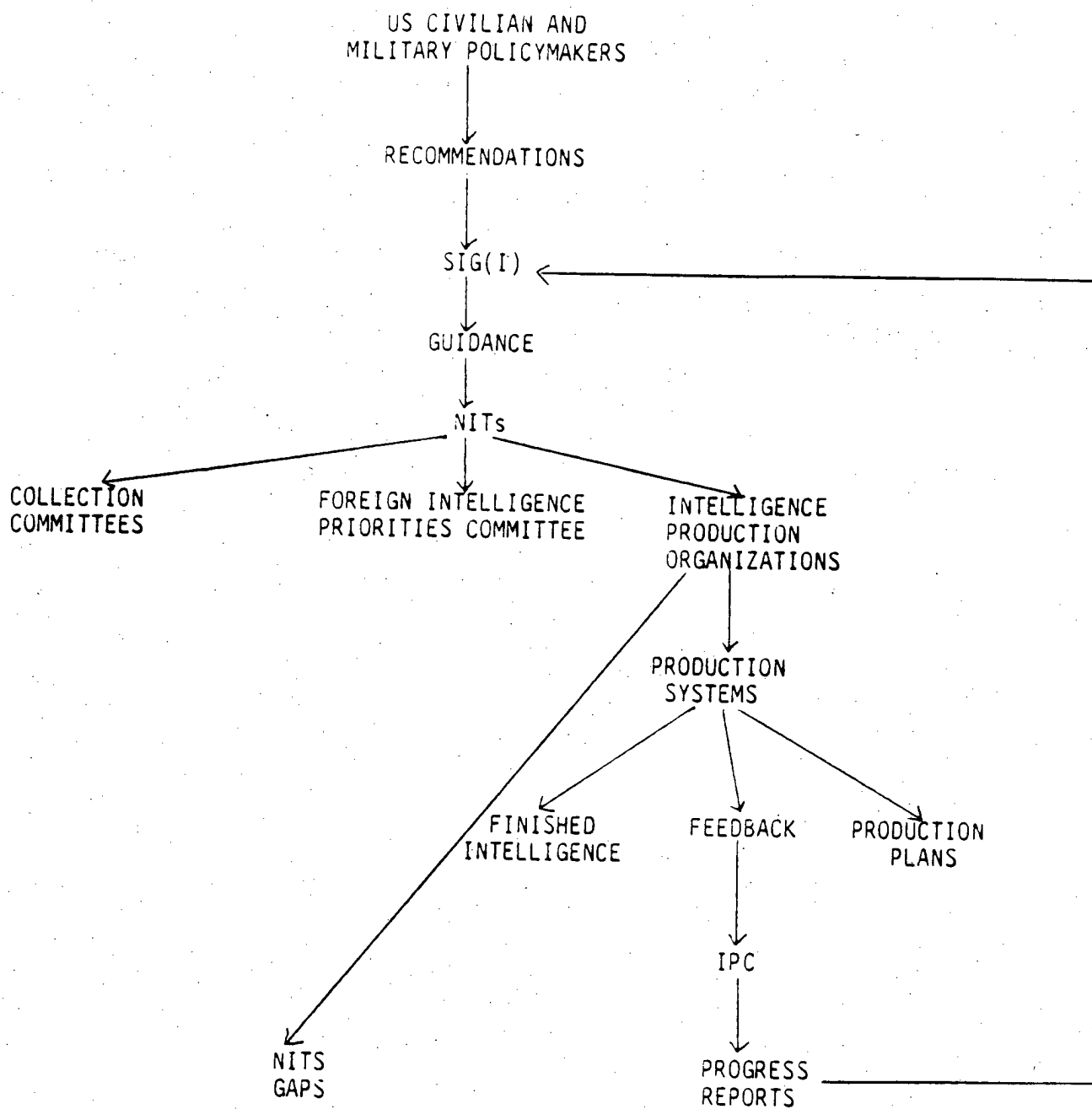
Identifies the contribution each "-INT" can play in filling future requirements.

COFIR's National Security Questions are approved by NFIB.

See Diagram 3.

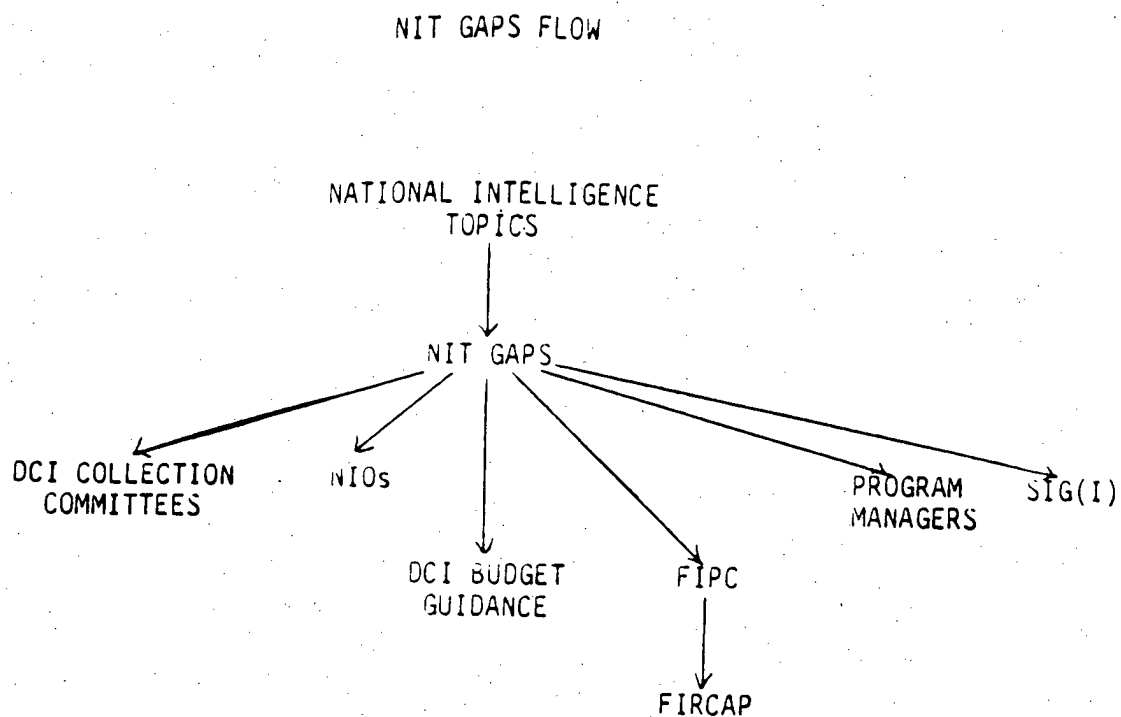
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NATIONAL INTELLIGENCE TOPICS FLOW



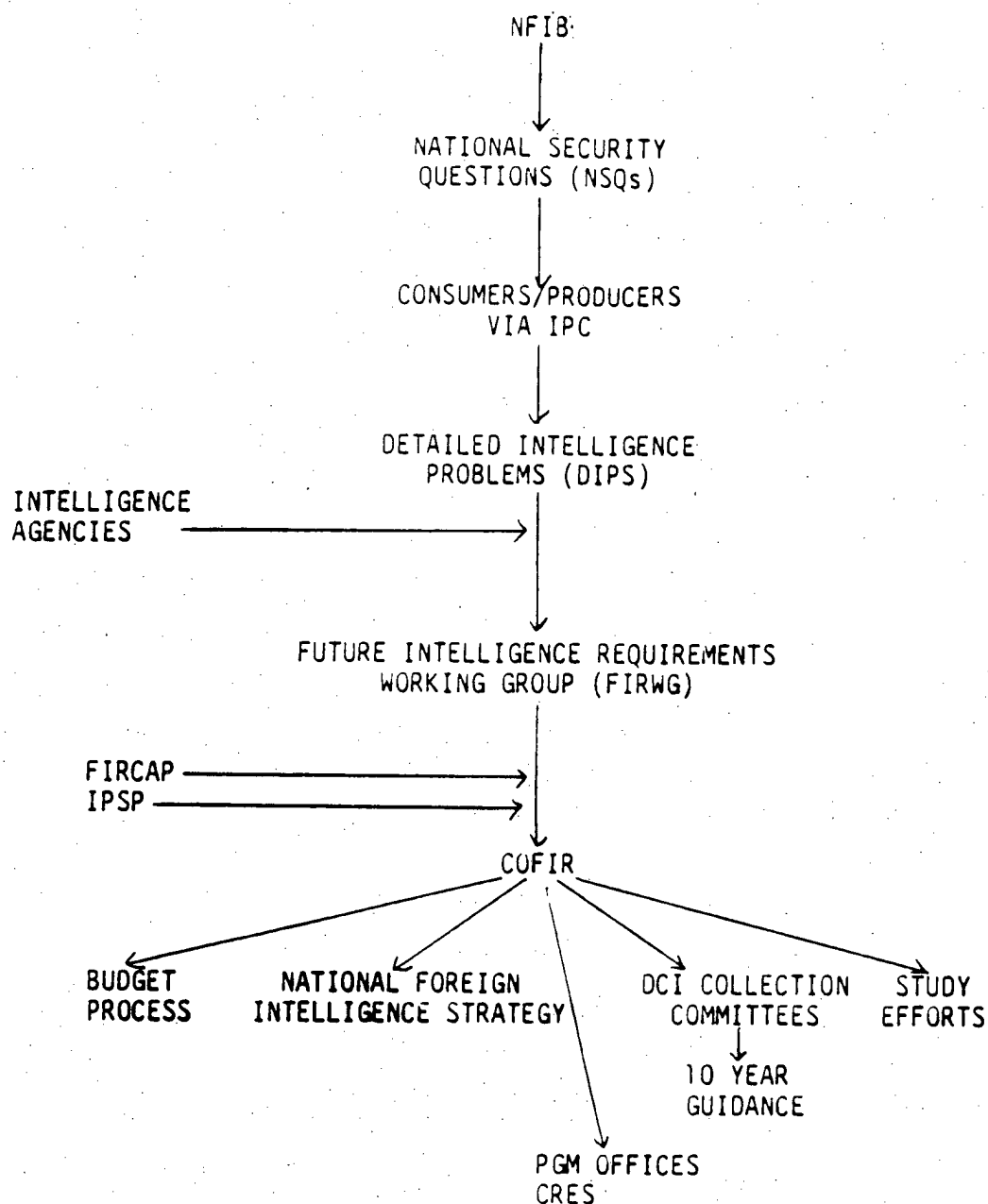
--NITS PRODUCED ANNUALLY

DIAGRAM 2



--NITS GAPS PRODUCED ANNUALLY

COMPENDIUM OF FUTURE INTELLIGENCE REQUIREMENTS (COFIR) FLOW



--ANNUAL REVIEW

--5 YEAR ZERO BASE REVIEW

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The Director of Central Intelligence

Washington D.C. 20505

5 August 1982

MEMORANDUM FOR: Members, Senior Interagency Group-Intelligence

SUBJECT: SIG-I Directive No. 1

REFERENCE: Memo from Director, Intelligence Community Staff to Members, Ad Hoc Working Group, 28 July 1982, subject: Implementation of Action Plan Tabled at 12 July 1982 SIG-I Meeting

1. I have decided to issue the attached SIG-I Directive No. 1 after having reviewed Community responses to the draft Directive which was circulated via reference. In most cases, consultation with senior officials resulted in concurrences with only minor changes in language. Those have been incorporated. The Deputy Under Secretary of Defense (Policy), however, suggested two significant changes:

a. Membership on the two IGs (IG/CI and IG/CM) for representatives of each of the three Military Services--Army, Navy, and Air Force; and

b. Chairmanship of the IG/CM by the representative of the Secretary of Defense.

2. I have concurred in the rationale for the changes and have incorporated General Stilwell's suggestions in the text of the directive, along with additional procedural guidance for the IG structure:

a. There will not be a formal voting procedure among members of the IGs. The IGs are Working Groups developing policy positions and reporting to the SIG-I. In reaching IG consensus on views, the representative of the Secretary of Defense is charged to represent the consensus views of the Military Services as part of the Department of Defense position.

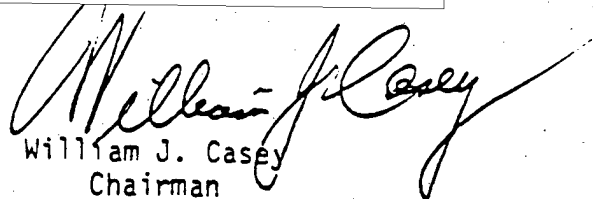
b. The chairmen of the IG/CI and IG/CM are responsible to the Chairman of the SIG-I.

3. The national structure in the attached directive gives us the opportunity to obtain policy decisions for which no policy mechanism now exists, and to resolve departmental or agency differences having significant adverse national security consequences. The President desires an improved counterintelligence-countermeasure posture against the hostile intelligence

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threat, and I believe this structure provides the opportunity to meet his desire.

4. I would appreciate early identification of the designees for chairmen and members of the IG/CI and IG/CM so that arrangements can be made for the IGs to meet and commence activities soon. Please provide this information to



William J. Casey
Chairman

Senior Interagency Group-Intelligence

Attachment:

SIG-I Directive No. 1

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B. The Senior Interagency Group -- Defense Policy (SIG-DP)

To advise and assist the NSC in exercising its authority and discharging its responsibility for defense policy and defense matters, the SIG-DP is established. The SIG-DP shall consist of the Director of Central Intelligence; the Assistant to the President for National Security Affairs; the Deputy or an Under Secretary of State; the Deputy Secretary of Defense (Chairman); and the Chairman, Joint Chiefs of Staff. Representatives of other Departments and Agencies with responsibility for specific matters to be considered will attend on invitation by the Chairman.

The SIG-DP will:

1. Ensure that important defense policy issues requiring interagency attention receive full, prompt, and systematic consideration;
2. Deal with interdepartmental matters raised by any member or referred to it by subordinate inter-agency groups, or if such matters require higher-level consideration, report them to the Secretary of Defense for decision or referral to the NSC; and
3. Monitor the execution of approved policies and decisions.

A permanent secretariat, composed of personnel of the Department of Defense augmented as necessary by personnel provided in response to the Chairman's request by the Departments and Agencies represented on the SIG-DP, shall be established.

C. The Senior Interagency Group -- Intelligence (SIG-I)

To advise and assist the NSC in exercising its authority and discharging its responsibility for intelligence policy and intelligence matters, the SIG-I is established. The SIG-I shall consist of Director of Central Intelligence (Chairman); the Assistant to the President for National Security Affairs; the Deputy Secretary of State; the Deputy Secretary of Defense; and the Chairman, Joint Chiefs of Staff. Representatives of other Departments and Agencies will attend on invitation by the Chairman when such Departments and agencies have a direct interest in intelligence activities under consideration.

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When meeting to consider sensitive intelligence collection activities referred by the Director of Central Intelligence, the membership of the Group shall be augmented, as necessary, by the head of each organization within the Intelligence Community directly involved in the activity in question. When meeting to consider counterintelligence activities, the Group shall be augmented by the Director, Federal Bureau of Investigation and the Director, National Security Agency.

The SIG-I will:

- (1) Establish requirements and priorities for national foreign intelligence;
- (2) Review such National Foreign Intelligence Program and budget proposals and other matters as are referred to it by the Director of Central Intelligence;
- (3) Review proposals for sensitive foreign intelligence collection operations referred by the Director of Central Intelligence;
- (4) Develop standards and doctrine for the counterintelligence activities of the United States; resolve interagency differences concerning the implementation of counterintelligence policy; and develop and monitor guidelines, consistent with applicable law and Executive orders, for the maintenance of central counterintelligence records;
- (5) Consider and approve any counterintelligence activity referred to the Group by the head of any organization in the Intelligence Community;
- (6) Submit to the NSC an overall annual assessment of the relative threat to United States interests from intelligence and security services of foreign powers and from international terrorist activities, including an assessment of the effectiveness of the United States counterintelligence activities;
- (7) Conduct an annual review of ongoing sensitive national foreign intelligence collection operations and sensitive counterintelligence activities and report thereon to the NSC; and
- (8) Carry out such additional coordination review and approval of intelligence activities as the President may direct.

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A permanent secretariat, composed of personnel of the Central Intelligence Agency augmented as necessary by personnel provided in response to the Chairman's request by the Departments and Agencies represented on the SIG-I, shall be established.

D. Regional and Functional Interagency Groups

To assist the SIG-FP, Interagency Groups (IGs) shall be established by the Secretary of State for each geographic region corresponding to the jurisdiction of the geographic bureaus in the Department of State, for Political-Military Affairs, and for International Economic Affairs. Each IG shall be comprised of the Director of Central Intelligence; the Assistant to the President for National Security Affairs; the Chairman, Joint Chiefs of Staff; the appropriate Assistant Secretary of State (Chairman); and a designated representative of the Secretary of Defense. Representatives of other Departments and Agencies with responsibility for specific matters to be considered will attend on invitation by the Chairman. The IG for International Economic Affairs will, in addition to the above membership, include representatives of the Secretary of Treasury, the Secretary of Commerce, and the U.S. Trade Representative.

IGs for arms control matters will, in addition to the above membership, include a representative of the Director, Arms Control and Disarmament Agency. Arms control IGs will be chaired by the representative of the Secretary of State or the representative of the Director, Arms Control and Disarmament Agency in accordance with guidelines to be provided by the SIG-FP.

To assist the SIG-DP, IGs shall be established by the Secretary of Defense corresponding to the functional areas within the Department of Defense. Each IG shall be comprised of the appropriate Under or Assistant Secretary of Defense (Chairman); a representative of the Secretary of State; the Director of Central Intelligence; the Assistant to the President for National Security Affairs; and the Chairman, Joint Chiefs of Staff. Representatives of other Departments and Agencies will attend on invitation by the Chairman.

Under and Assistant Secretaries, in their capacities as Chairmen of the IGs, will assure the adequacy of United States policy in the areas of their responsibility and of the plans, programs, resources, and performance for implementing that policy. They will be responsible for the conduct of interagency policy studies within the areas of their responsibility for consideration by the SIG.

The Regional IGs also shall prepare contingency plans pertaining to potential crises in their respective areas of responsibility. Contingency planning will be conducted in

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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE 3/3**THE INTELLIGENCE PRODUCERS COUNCIL**

Effective 30 March 1983)

Pursuant to the provisions of Section 102 of the National Security Act of 1947 and Executive Order 12333, the Intelligence Producers Council (IPC) is hereby established.

1. Mission

The IPC will assist and advise the DCI in discharging those duties and functions which relate to intelligence production: the Director, Intelligence Community Staff, on production-related matters; the Intelligence Community production managers in improving the overall effectiveness of the production process and the quality of the intelligence product by providing a consultative forum to address issues of interagency concern.

2. Functions

Under the general guidance of the Deputy Director of Central Intelligence, the Council shall:

- a. maintain the National Intelligence Topics (NITs) listing and monitor the Intelligence Community's responsiveness thereto;
- b. identify means to improve intelligence production programs and recommend new initiatives;
- c. monitor the intelligence producers' needs for intelligence information, and participate, as appropriate, in assessments and evaluations of present and proposed Intelligence Community collection and processing systems and activities;
- d. participate in the Intelligence Community long-range planning process;
- e. recommend policies and procedures on substantive intelligence exchanges with foreign governments;
- f. provide producers' views on pertinent elements of the National Foreign Intelligence Program (IPC Chairman will, for this purpose, attend meetings of the NFIC when such matters are being discussed); and
- g. provide producers' support for such other matters as may be directed by the DCI.

3. Intelligence Community Responsibilities

Upon request from the IPC Chairman, Intelligence Community elements shall, within established security safeguards, provide information pertinent to the Council's mission and functions. The IPC will provide support to and receive advice and recommendations for action from Intelligence Community entities, including committees, staffs and councils, as appropriate.

4. Composition and Organization

The DDCI will designate the Chairman of the IPC. The members of the Council will be senior representatives designated by CIA, DIA, State, INR, and NSA. Senior representatives of the military intelligence services may attend as observers.

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Subcommittees and working groups will be established as required, with representation as appropriate from all members of the Intelligence Community. With the approval of the DCI, the Council Chairman may invite representatives of other relevant U.S. Government entities to participate as appropriate.

The Council will be supported by an interagency staff.

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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE 3/1

NATIONAL FOREIGN INTELLIGENCE BOARD

(Effective 28 January 1982)

Pursuant to the provisions of Section 102 of the National Security Act of 1947, and Executive Order 12333, there is established a National Foreign Intelligence Board (NFIB).

1. Mission

The NFIB will serve as the senior Intelligence Community advisory instrumentality to the Director of Central Intelligence (DCI) on the substantive aspects of national intelligence.

2. Functions

The NFIB will advise the DCI on:

- a. Production, review, and coordination of national foreign intelligence.
- b. Interagency exchanges of foreign intelligence information.
- c. Arrangements with foreign governments on intelligence matters.
- d. Protection of intelligence sources and methods.
- e. Activities of common concern.
- f. Such other matters as may be referred to it by the DCI.

3. Composition and Organization

The NFIB will be chaired by the DCI or the DDCI, or in their absence, by their designated representative.

The NFIB will be composed of senior representatives of Intelligence Community organizations involved mainly in the collection, processing, and analysis of intelligence.

The membership is as follows:

Director of Central Intelligence, Chairman
Deputy Director of Central Intelligence, Vice-Chairman
Deputy Director of Intelligence, Central Intelligence Agency
Director, National Security Agency
Director, Defense Intelligence Agency
Director, Intelligence and Research, Department of State
Assistant Director, Federal Bureau of Investigation (Intelligence Division)
Deputy Assistant Secretary for Intelligence, Department of Energy
Special Assistant to the Secretary of the Treasury (National Security)
Senior representatives of the military intelligence services will attend as observers.
Senior representatives of the Department of Defense special reconnaissance programs will attend as members when programs under their purview are considered by NFIB; they may attend other NFIB sessions as observers.

The NFIB will be supported by an Executive Secretariat.

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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE 3/2

NATIONAL FOREIGN INTELLIGENCE COUNCIL

(Effective 28 January 1982)

Pursuant to the provisions of Section 102 of the National Security Act of 1947, and Executive Order 12333, there is established a National Foreign Intelligence Council (NFIC).

1. Mission

The NFIC will serve as the senior Intelligence Community advisory instrumentality to the Director of Central Intelligence (DCI) on national intelligence issues, other than the substantive aspects which are the responsibility of the National Foreign Intelligence Board.

2. Functions

The NFIC will advise the DCI on:

- a. Priorities and objectives for the National Foreign Intelligence Program budget.
- b. Such other matters as may be referred to it by the DCI.

3. Composition and Organization

The NFIC will be chaired by the DCI or the DDCI, or in their absence, by their designated representative.

The membership is as follows:

Director of Central Intelligence, Chairman
Deputy Director of Central Intelligence, Vice-Chairman
Executive Director, Central Intelligence Agency
Chairman, Intelligence Producers Council
Director, National Security Agency
Director, Defense Intelligence Agency
Director, Intelligence and Research, Department of State
Assistant Director, Federal Bureau of Investigation (Intelligence Division)
Deputy Assistant Secretary for Intelligence, Department of Energy
Special Assistant to the Secretary of the Treasury (National Security)
Senior representatives of the military intelligence services
Senior representatives of the Department of Defense special reconnaissance programs
Senior representative of the Secretary of Defense
Senior representative of the Attorney General
Senior representative of the Secretary of Commerce
Senior representative of the Assistant to the President for National Security Affairs.

The NFIC will be supported by an Executive Secretariat.

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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE 3/7¹**HUMINT COMMITTEE**

(Effective 12 October 1982)

Pursuant to the provisions of Section 102 of the National Security Act of 1947 and Executive Order 12333, a Human Resources Committee (HUMINT Committee) is herewith established.

1. Mission

The mission of the Committee is to advise and assist the Director of Central Intelligence (DCI) in the discharge of his responsibilities for the efficient allocation and effective use of Community resources for the collection of positive foreign intelligence information through human resources.

2. Functions

Operating under the general guidance of the Deputy Director of Central Intelligence, the functions of the Committee are:

- a. to examine problems and consider possible improvements in collection and procedures for dissemination of intelligence obtained by human resources and to provide recommendations to the DCI related thereto; and
- b. to encourage and promote collection activities and coordination among human resources collection agencies concerning the allocation of effort and responsibility for the satisfaction of foreign intelligence needs. In particular, to advise the DCI with respect to the following activities supporting his responsibilities established in Section 1.5 of Executive Order 12333 insofar as they pertain to human resources collection:
 - (i) the development through the National HUMINT Collection System of specific DCI collection guidance for the Intelligence Community and of advisory tasking for departments and agencies having information collection capabilities but not part of the National Foreign Intelligence Program;
 - (ii) the review and evaluation of the effectiveness of human resources collection and reporting activities in response to approved collection guidance;
 - (iii) acquisition of open-source foreign intelligence; and
 - (iv) other human resources foreign intelligence collection issues as appropriate.

3. Community Responsibilities

Upon request of the Committee Chairman, Intelligence Community organizations shall, within established security safeguards, furnish information relevant to the Committee's mission and functions.

¹ This directive supersedes DCID 1-17, effective 18 May 1976

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4. Composition and Organization

The Committee Chairman will be appointed by the Director of Central Intelligence. The members of the Committee will be representatives of the Intelligence Community principals.

The Committee Chairman may invite representatives of other United States Government entities to attend as appropriate.

The Committee Chairman may establish subcommittees, working groups, advisory groups, or other supporting units as appropriate.

The Committee will be supported by an Executive Secretariat.

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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE 1/2¹**U.S. FOREIGN INTELLIGENCE REQUIREMENTS
CATEGORIES AND PRIORITIES**

(Effective 30 July 1984)

Pursuant to the provisions of Section 102 of the National Security Act of 1947 and Executive Order 12333, U.S. foreign intelligence requirements categories and priorities are herewith established.

1. Purpose

This directive provides for the establishment and maintenance of comprehensive requirements categories and priorities to serve as basic guidance for the operation, planning, and programming of the overall U.S. foreign intelligence effort.²

2. Concept of Use

The requirements categories and priorities reflect the relative importance of topical information on foreign countries to the policy formulation, planning, and operations of the National Security Council and other U.S. Government components.

The requirements categories and priorities provide a framework for both the current operations of collection, production, and supporting functions as well as for projecting mid- and longer range requirements and priorities.

The requirements categories and priorities are applicable to operations, planning, and programming for the allocation and use of intelligence resources in conjunction with other essential considerations, such as:

- (1) the adequacy of intelligence information already available;
- (2) the feasibility of acquiring or producing additional intelligence;
- (3) the level of current resources; and
- (4) the impact of more or fewer resources.

The extent to which the requirements categories and priorities apply to an Intelligence Community component will depend on the scope of that component's assigned mission and on the specific nature of its capabilities within its area of responsibility.

3. Reaction to Crisis

Guidance from the Director of Central Intelligence may, in time of crises, alter or override the established requirements categories and priorities. Program managers will maintain a capability to react to such crises.

¹ This directive supersedes DCID 1/2, effective 17 February 1977.

² Published separately under the title *U.S. Foreign Intelligence Requirements Categories and Priorities*, classified SECRET NOFORN.

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4. Review and Revision

The requirements categories and priorities will be subject to continuing review and may be revised on request by intelligence consumers or by an Intelligence Community component. A comprehensive review will be performed annually.

The requirements categories and priorities and the review process will be managed by the Intelligence Community Staff with the participation of Intelligence Community components and intelligence consumers, as appropriate.

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